

Message Text

SECRET

PAGE 01 BONN 04899 01 OF 02 032111 Z

67

ACTION ACDA-19

INFO OCT-01 EUR-25 NEA-10 IO-12 ADP-00 AEC-11 AF-10 ARA-11

CIAE-00 EA-11 PM-09 H-02 INR-10 L-03 NASA-04 NSAE-00

NSC-10 OIC-04 PA-03 PRS-01 RSC-01 GAC-01 SCI-06 SS-15

MBFR-03 USIA-12 SAJ-01 RSR-01 /196 W

----- 096714

R 031840 Z APR 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC 4266

SECDEF WASHDC

INFO AMEMBASSY ANAKRA

AMEMBASSY ATHENS

USMISSION BERLIN

AMEMBASSY BRUSSELS

AMEMBASSY BUCHAREST

AMEMBASSY COPENHAGEN

AMEMBASSY THE HAGUE

AMEMBASSY HELSINKI

AMEMBASSY LISBON

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

AMEMBASSY MOSCOW

USMISSION NATO BRUSSELS

AMEMBASSY OSLO

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY PRAGUE

AMEMBASSY REYKJAVIK

AMEMBASSY ROME

AMEMBASSY SOFIA

AMEMBASSY VIENNA

AMEMBASSY WARSAW

USDEL SALT TWO

USMISSION GENEVA

S E C R E T SECTION 1 OF 2 BONN 4899

SECRET

SECRET

PAGE 02 BONN 04899 01 OF 02 032111 Z

DISTO; VIENNA FOR MBFR DEL; HELSINKI FOR MPT DEL

E. O. 11652: GDS

TAGS: PFOR, PARM

SUBJECT: CSCE/MBFR: CONVERSATION WITH SOVIET DIPLOMAT IN BONN

REF BONN 2362

SUMMARY: DURING APRIL 3 LUNCHEON DISCUSSION OF CSCE ISSUES WITH EMBOFF, SOVIET EMBASSY FIRST SECRETARY JELISARJEV, WHO INITIATED MEETING, CAME DOWN HARD ON THE INVIOABILITY OF FRONTIERS PRINCIPLE, MADE PITCH FOR MFN AND NON- DISCRIMINTION IN ECONOMIC COOPERATION FIELD AND WARNED AGAINST " ESTRAVAGANT" WESTERN DEMANDS IN HUMAN CONTACTS FILED; DISCUSSION OF BASKETS TWO AND THREE DEMONSTRATED THAT DEEP SEATED DIFFERENCES IN SOCIO- POLITICAL SYSTEMS WERE SOURCES OF HELSINKI DISAGRRMENTS. ON THE OTHER HAND, JELISARJEV TOOK RATHER RELAXRINE CONCERNING NUCLEAR WEAPONS USE IS MENTIONED IN CONCLUSIONS OF ACLANT FOLLOW- ON USE STUDY (NPG/ STUDY/19, 1 DEC 1972), AND IN PARA 16 OF DRAFT PREM REPS REPORT THEREON (NPG/ WP(73)1).

2. MOST DELEGATIONS WHO SPOKE FELT THAT A STUDY OF PACT STRATEGY AND DOCTRINE, OR AT LEAST AN INVESTIGATON OF THE ADVISABILITY OF UNDERTAKING SUCH AN ASSESSMENT, WAS DESIRABLE. SEVERAL (CANADA, NETHERLANDS, AND NORWAY) THOUGHT SUCH A STUDY MIGHT BE DONE BY THE COUNTRIES NOT INVOLVED IN PHASE II. IN RESPONSE TO US QUESTION, SHAPE REP SAID SHAPE COMMENT ON THIS POINT IN ITS REVIEW OF ACLANT STUDY (NPG/ STUDY/38, 29 JAN 1973) WAS NOT INTENDED TO IMPLY THERE IS NO NEED TO STUDY THIS AREA FURTHER, BUT TO CALL ATTENTION TO DANGER OF ASSUMING A PARTICULAR PACT DOCTRINE ON STRATEGY AND THEN PLANNING ON BASIS THAT ASSUMPTION ALONE. TWO DELEGATIONS (CANADA, NETHERLANDS) UNDERTOOK TO MAKE SOUNDINGS IN THEIR CAPITALS ON THE POSSIBILITIES OF TAKING ON THE PROJECT. SG WILL CONSIDER FUTURE WORK PROGRAM OF THE NPG NEXT AT ITS 26 APRIL MEETING. WASHINGTON COMMENTS ON THAT SUBJECT IN GENERAL, AND ADVISABILITY OF STUDY OF PACT NUCLEAR CAPABILITIES AND DOCTRINE, IN PARTICULAR, WOULD BE APPRECIATED.

3. POSSIBLE NEED FOR STATUS REPORT ON IMPLEMENTATION OF ADM GUIDELINES BY NATO MILITARY AUTHORITIES (NMAS) WAS ALSO DISCUSSED. UK AND US CAUTIONED AGAINST ASKING NMAS FOR REPORT IF IT WOULD CONTAIN NOTHING SUBSTANTIVE. CHAIRMAN (SEIM) NOTED THAT LAST REPORT BY NMAS STATED THAT THEY WOULD REPORT AGAIN WHEN SOMETHING OF SUBSTANCE HAD OCCURRED. CANADA AND NETHERLANDS EXPRESSED VIEW THAT REPORT SHOULD BE REQUESTED, AND THAT IF ADM GUIDELINES HAD NOT, AFTER 3 YEARS, BEEN FULLY IMPLEMENTED, MINISTERS

SHOULD TAKE NOTE. (COMMENT: STRONGEST SUPPORTER OF STATUS
REPORTS ON ADMS, GREEK REP, WAS ABSENT FROM MEETING.)
DISCUSSION OF POSSIBLE ADM STATUS REPORT WILL CONTINUE AT
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PAGE 03 NATO 01654 031832 Z

26 APRIL MEETING. RUMSFELD

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ADP000
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PAGE 01 BONN 04899 02 OF 02 032127 Z

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INFO OCT-01 ADP-00 AEC-11 AF-10 ARA-11 CIAE-00 EA-11

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NSAE-00 NSC-10 OIC-04 PA-03 PRS-01 RSC-01 GAC-01

SCI-06 SS-15 MBFR-03 USIA-12 SAJ-01 RSR-01 /196 W

----- 096822

R 031840 Z APR 73
FM AMEMBASSY BONN
TO SECSTATE WASHDC 4267
SECDEF WASHDC
INFO AMEMBASSY ANAKRA
AMEMBASSY ATHENS
USMISSION BERLIN
AMEMBASSY BRUSSELS
AMEMBASSY BUCHAREST
AMEMBASSY COPENHAGEN
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AMEMBASSY ROME
AMEMBASSY SOFIA
AMEMBASSY VIENNA
AMEMBASSY WARSAW
USDEL SALT TWO
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S E C R E T SECTION 2 OF 2 BONN 4899

SECRET

SECRET

PAGE 02 BONN 04899 02 OF 02 032127 Z

5. TIMETABLE FOR CSCE COMMITTEE PHASE: JELISARJEV SAID THE RUSSIANS CONTINUE TO HOPE THAT THE SECOND CSCE PHASE WOULD BEGIN PERHAPS IN JULY ALTHOUGH MOSCOW NOW RECOGNIZED THAT THERE WOULD HAVE TO BE SOME BREAK FOR THE " SACRED EUROPEAN VACATION". WHEN EMBOFF QUERIED JELISARJEV ON THE LIKELY DURATION OF THE SECOND PHASE, SOVIET REP SAID MOSCOW STILL HOPED TWO MONTHS WOULD BE ENOUGH BUT REALIZED THAT THE DIFFICULT ISSUES DISCUSSED ABOVE COULD LEAD TO SOMEWHAT LONGER DURATION. JELISARJEV SAID SOVIETS WOULD APPROACH THIS PROBLEM IN PRACTICAL MANNER, WITH DURATION A FUNCTION OF ABILITY OF NEGOTIATORS TO REACH MUTUALLY ACCEPTABLE ACCORDS. EMBOFF WELCOMED THIS FLEXIBLE AND REASONABLE APPROACH.

6. CONFERENCE FOLLOWAN ACTION- ORIENTED PLAN WHICH WOULD PROVIDE SPECIFIC WAYS AND MEANS FOR ACCOMPLISHING A TASK WHICH IS AT BEST DIFFICULT, EVEN WHEN A SPIRIT OF COOPERATION PREVAILS.

WE UNDERSTAND WELL THE DEVELOPING WORLD'S PREOCCUPATION WITH THE AREAS THEY HAVE ACCORDED PRIORITY. NEVERTHELESS, WE HAVE DONE PITIFULLY LITTLE WHICH WOULD GIVE TO GOVERNMENTS SUCH AS MINE THE OPPORTUNITY TO EXPLORE AT THE SCIENTIFIC LEVEL THE RELEVANT ISSUES OF SUBSTANCE, ORGANIZATION AND PROCEDURE WHICH ARE NECESSARY TO TRANSFER POLITICAL WILL INTO RESULTS.

I HOPE IT WILL BE CLEAR TO ALL THAT UNTIL THESE CONDITIONS ARE MET, UNTIL WE HAVE AGREEMENT ON WHERE WE GO FROM HERE AND HOW THE SECRETARIAT OF THE SYSTEM PROCEEDS, IT IS DIFFICULT TO ENVISION HOW THE CSTD WILL ATTAIN THE ROLE ENVISIONED FOR IT AND ACCOMPLISH THE OBJECTIVES TO WHICH WE ALL ASPIRE.

I WOULD HOPE THAT TIME REMAINING COULD BE DEVOTED TO
FUTURE WORK PROGRAM EVEN IF REPORT IS COMPLETED LATER AT
LEVEL OF PERMANENT MISSIONS. UNQUOTE.
PHILLIPS

UNCLASSIFIED

*** Current Handling Restrictions *** n/a

*** Current Classification *** SECRET

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts:
Control Number: n/a
Copy: SINGLE
Draft Date: 03 APR 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: boyleja
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973BONN04899
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: RR
Errors: n/a
Film Number: n/a
From: BONN
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19730431/aaaahktz.tel
Line Count: 231
Locator: TEXT ON-LINE
Office: ACTION ACD
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators:
Previous Classification: SECRET
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: boyleja
Review Comment: n/a
Review Content Flags: ANOMALY
Review Date: 06 AUG 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <06-Aug-2001 by shawdg>; APPROVED <29-Aug-2001 by boyleja>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: <DBA CORRECTED> gwr 971118
Subject: CSCE/ MBFR: CONVERSATION WITH SOVIET DIPLOMAT IN BONN
TAGS: PARM, PFOR, GW
To: ACDA
ANAKRA
ATHENS
BERLIN
BRUSSELS
BUCHAREST
COPENHAGEN

SECSTATE WASHDC

WASHDC

Type: TE

Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005